



**Charlottesville-Albemarle Metropolitan Planning Organization
of the Thomas Jefferson Planning District Commission**

POB 1505, 401 E. Water St, Charlottesville, VA 22902 www.tjpd.org
(434) 979-7310 phone • (434) 979-1597 fax • info@tjpd.org email

Agenda
CHART Citizen's Committee Meeting
Wednesday, February 6, 2008 7:00 p.m.
TJPDC Large Conference Room

To download the entire meeting packet as one file, [click here](#).
To download individual items, [click on blue text below](#).

Item	Time	Description
1	7:00-7:05	Matters from the Public: limit of 3 minutes per speaker <i>Members of the Public are welcome to provide comment on any public-interest, transportation-related topic, including the items listed on this agenda.</i>
2	7:05-7:10	Approval of January 9, 2008 Draft Meeting Minutes: Click here for draft minutes
3	7:10-7:30	Integrating Transportation and Land Use Planning Presentation Adam Lovelady, a joint law and planning masters candidate at UVA, will present his research on the role of MPO's in uniting transportation and land use planning as directed in past federal legislation, and the future of MPO's as decision-making bodies for regional transportation planning. Click here for a summary memo
4	7:30-8:00	FY09 Work Program Preparation The Committee will discuss its planned work for the 2009 fiscal year with a focus on the development, review and approval of the Long Range Plan Update, UnJAM 2035. Click here for a summary memo
5	8:00-8:20	UnJAM 2035 Public Process Discussion The Committee will review the updated draft plan for the Spring 2008 Regional Summit and be presented with an overview of the type of web-based public communications system being considered for the process. Click here for a summary memo
6	8:20-8:35	Other Business
7	8:35-8:30	Additional Matters From the Public: limit of 3 minutes per speaker <i>Members of the Public are welcome to provide comment on any public-interest, transportation-related topic, including the items listed on this agenda.</i>

Upcoming Agenda Items

March

April

Continued FY09 Work Program Preparation UnJAM 2035 public workshop planning	UnJAM 2035 public workshop planning Transportation 101: TEA Grants
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Click here for [Project Tracking Matrix](#)



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DRAFT
CHART Advisory Committee Meeting
January 9th, 2008 Minutes

Present

Members

Stephen Bach
Steve Bolton
James Burton
Bobby Burke
Jim Currie
Jay Gauldin
Ann Mallek
Linda Seaman

Representing

MPO, Bicycling
City At-Large
City At-Large
MPO, Pedestrian
County At-Large, Environment
MPO
County, Agriculture
City At-Large

Not Attending:

Stan Binsted
Marc Evans
Cal Morris
John Pfaltz, Vice Chair

Count At-Large, Small Business
MPO
County, Planning Commission
City At-Large

Staff:

Cory Anderson TJPDC
Melissa Barlow TJPDC
John Giometti VDOT
Jeanette Janiczek City of Charlottesville
Harrison Rue TJPDC
Juan Wade Albemarle County
Ann Whitham TJPDC

Matters from the Public:

There were no matters from the public.

Approval of the January meeting minutes:

Upon a motion by Mr. Burton, seconded by Ms. Seaman, the December 2007 meeting minutes were unanimously approved.

UnJAM 2035 Public Participation

Ms. Barlow introduced the draft public participation process to the Committee, including the regional summit and outreach strategy. She highlighted the possibility of using the

Neighborhood America public involvement and communication service to support web-enabled participation. She requested feedback from the Committee.

Mr. Wade noted that including advertising in *The Light* as well as *The Tribune* in order to reach the African American community. He also suggested obtaining a list of neighborhood associations from the City and the County in order to mail flyers to these groups. He suggested that City and County staff could attend the neighborhood association meetings to encourage attendance, especially with traditionally under-represented communities. He also wants to see churches tapped as places that can get the word out.

Ms. Mallek added the Crozet Gazette to the list of area publication in which to advertize.

Mr. Rue asked the Committee for feedback about the suggested process for the Regional Summit. Mr. Currie noted that although he was not present, he thought that the previous process worked fairly well. He questioned whether hosting a Summit will increase participation. Mr. Rue noted the TJPDC elected officials' desire to have a more regional conversation.

Ms. Mallek suggested holding the meeting someplace on the fringe of Charlottesville, instead of having it in the heart of downtown. Mr. Currie feels that the local meetings truly draw people in.

Ms. Barlow noted the relative time constraints of the long range plan update vs. a full-blown long range plan and stressed the importance of web-enabled functionality for the pre- and post-workshop solicitation of public comment. The full long range planning process will include a full suite of regional and local workshops. Mr. Wade agreed.

Ms. Seaman noted that April is a very busy month in Charlottesville. Mr. Rue responded that an evening session might still be workable. Mr. Gauldin agreed.

Mr. Bach noted the possibility of a streaming broadcast too, people could at least observe, listen in, even if they can't participate via web-cam. Mr. Rue agrees and finds this to be more manageable for people at home. Ms. Mallek noted that Charlottesville Tomorrow would provide the web coverage.

Green Infrastructure

Ms. Whitham distributed a summary memo. Rochelle Garwood, Senior Environmental Planner at TJPDC, gave a PowerPoint presentation to the Committee about the Green Infrastructure Plan that she is developing under a grant from the Virginia Department of Forestry. With the help of a technical advisory committee, Ms. Garwood has identified areas in the TJPDC worth of protection because of their habitat, water resources and recreational values. Ms. Garwood went on to explain that she has also applied for a Federal Highways Administration "Eco-Logic" grant that will allow TJPDC to take the Green Infrastructure Plan to the next level and unite environmental and transportation planning efforts in the region. TJPDC is a finalist for the nationally-competitive grant. The presentation has been posted on TJPDC's website.

Mr. Burton asked about the focus of the Plan and whether it will address urbanized Charlottesville. Ms. Garwood responded that the Plan will work at different scales and that she is working with City staff to develop a plan for the urban area. She added that the document would likely guide decisions about cluster development.

Mr. Currie asked what will happen if TJPDC does not receive the Eco-Logic grant. Mr. Rue responded that the plan will proceed without the in-depth modeling.

Mr. Gauldin asked how the plan might guide VDOT's decisions in the more rural counties. Mr. Rue responded that if the Eco-Logic plan comes to fruition, then it will provide VDOT with good information and allow VDOT protracted environmental review because the issues will have already been addressed.

UnJAM 2035 Update: MPO Connectivity

Mr. Rue introduced the agenda item, noting Mr. Pfaltz's previously suggested list of roads that in his opinion would increase connectivity in the MPO. Mr. Rue addressed Mr. Pfaltz's proposed connections in the context of the Places 29 transportation network, noting that future connections in the parallel road network must function for pedestrians, but not overly affect surrounding neighborhoods. Mr. Rue gave the example of two area neighborhoods that opposed a multi-purpose trail connecting them to Albemarle Square. He explained that one of Places 29's goals is to construct new roads without public opposition using private developer dollars. The revised concept looks for connections closer to Route 29, rather than reaching farther back toward neighborhoods.

Mr. Rue noted VDOT's new secondary roads acceptance requirements, which include a connectivity index. Mr. Gauldin asked how this would affect a new development trying to connect to an older development. Mr. Rue responded that the intent of the requirements is to force the connections, but the roads are to be at a small-enough scale that high-speed traffic cannot fly through. Ms. Seaman agreed that connecting new developments to new developments or new to old is fine, but the issues of connecting existing developments to existing may not be worth the effort given the public opposition. Mr. Rue agreed, but noted that if the Places 29 model gets built, then perhaps the connectivity can happen without affecting the surrounding neighborhoods.

Ms. Mallek supported the long-view of connecting for bikes, pedestrians and emergency vehicles first, and gauging neighborhood support for a more formal connection later on. Ms. Seaman agreed.

Mr. Rue concluded that connectivity will be reviewed as part of the UnJAM update process and asked the Committee how to move forward with this topic and suggested that the correct role for CHART is to design an effective public process for facilitating agreement on connectivity with residents. Ms. Mallek suggested posing the question "would you like choice in getting around and out of your neighborhood?" She also hopes that CHART will keep the Free State Bridge project on the project list.

Mr. Currie felt that Mr. Pfaltz's belief was that his suggestions could be built more quickly for a fraction of the cost of Place 29.

Mr. Currie asked about getting the cost estimates. Mr. Giometti stated that in addition to having to do site visits to come up with estimates, these projects are so small that the unit cost would be very great for construction and recommended a qualitative approach, such as "low," "medium," and "high." Mr. Gauldin and Mr. Currie do not see the need to push the item further.

Other Business:

TJPDC Staff: Ms. Barlow introduced Cory Anderson from TJPDC and Fania Gordon, a UVA graduate planning student who is participating in an externship at TJPDC.

CHART Membership: Mr. Currie thanked Ms. Mallek for service to the Committee and wished her luck in her new role as a County Supervisor. Mr. Rue thanked her especially for helping make the round-about at the airport a reality.

Matters from the Public:

There were no matters from the public.

The meeting was adjourned.



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Memorandum

To: CHART Committee
From: Ann Whitham, Planner
Date: January 30, 2008
Re: Land Use and Transportation Planning Presentation

At the February 6, 2008 CHART meeting, UVA joint law and urban and environmental planning graduate student Adam Lovelady will present a synopsis of his independent study, “Regionalism, Old and New: MPOs and the Integration of Transportation and Land Use Planning.” Mr. Lovelady’s research focuses on the role that MPOs have evolved to play in regional transportation and land use planning, and offers normative recommendations for strengthening that role. The topic is a timely one with SAFETEA-LU up for reauthorization, and in the context of updating the Charlottesville-Albemarle MPO’s Long Range Plan, UnJAM 2035. Copies of the full report will be available at the meeting and via TJPDC’s website.

Regionalism, Old and New: MPOs and the Integration of Transportation and Land Use Planning Abstract

The basic concept is simple: Transportation and land use are interrelated. Grinding traffic is a function of highway capacity *and* a function of congestion from new development; re-thinking sprawling development is a matter of mixed-uses *and* a matter of transportation alternatives. The institutional organization of land use and transportation, however, is not so simple. The system is plagued with complexity and fragmentation—horizontally among municipalities and vertically between local, state and federal governments—that separate land use and transportation planning, facilitate a myriad of problems, and create barriers to addressing those problems.

Legal scholars within the local-regional debate seek to remedy problems of horizontal fragmentation, but proposals often fail to account for vertical complexities. Meanwhile, Metropolitan Planning Organizations (MPOs)—federally-mandated regional transportation planning bodies, often overlooked by legal scholars—serve as forums to resolve vertical complexity for transportation but fall short of Congress’ lofty goals because they fail to integrate land use.

This Note draws together the older regional institution, the MPO, with newer arguments of regionalism to propose a practical integration of land use and transportation planning. Gleaning from innovative MPOs, this Note proposes conditional federal spending to facilitate Regional Corridor Plans that coordinate transportation investments with local land use planning. Increased authority and funding, though, requires increased accountability. Thus, the Note outlines the need for public participation in administrative processes and proportional representation for MPO boards.



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Memorandum

To: CHART Committee
From: Melissa Barlow, Director of Transportation Programs
Date: January 30, 2008
Re: UnJAM 2035 Revised Public Process

At its January 2008 meeting, the CHART Committee reviewed and approved a draft outline of the public participation process proposed for UnJAM 2035, the Long Range Plan update. The Thomas Jefferson Planning District Commission and the MPO Technical Committee also reviewed and approved the draft process. The enclosed summary of the process and scope of work incorporate comments from all three bodies.

At the February meeting, CHART will review the revised documents and provide staff with suggestions for determining an appropriate location and timeframe for the Summit. CHART will also review sample formats and options for the proposed web-based public communications software under consideration and provide staff with feedback about the software. The web-based approach can incorporate surveys, interactive forums in which citizens can post comments, images or video footage, as well as download presentations and forms for the Summit to offer their feedback.

UnJAM 2035 Public Process

Overview

Rationale

Because TJPDC and the Charlottesville-Albemarle MPO are required to update both the rural and MPO-area components of UnJAM 2025, and because one cannot divorce transportation and land use planning issues in either the rural areas or the urban areas, nor between the two; TJPDC will use a joint public process to develop UnJAM 2035, the Long Range Plan Update. Although separate book keeping and product development will be conducted to comply with funders' requirements, the unified public face of the project will continue to make it easier for participants and decision makers to develop effective regional solutions.

Process

As an interim update to the Long Range Plan, UnJAM 2035's public process will consist of one Regional Summit to be held in Spring 2008. TJPDC staff, standing committees and local officials will then decide if a second workshop is necessary. The Regional Summit will build on the momentum generated during the May 2007 Regional Information Sharing Session for increased regional collaboration and will focus on redefining ongoing issues, identifying new issues and developing refined strategies for action. The Regional Summit and outreach conducted leading up to and following the event is planned to have a significant web-based participation component so that those citizens who are unable to attend the Summit will still have multiple opportunities to share their comments. Interactive web-based surveys, forums and downloadable workshop documents are all possible options for public outreach.

Schedule and Access

The Regional Summit will be conducted on a week night or a longer session on a Saturday at a central location for all TJPDC member jurisdictions. TJPDC will need to discuss its strategy for conducting outreach to special needs focus groups including low-income or public housing, people with disabilities, homeless families, freight industry, tourism, and other business interests. The Summit date, time and location will be cross-checked with County BOS and City Council, Planning Commissions and other scheduled transportation and land use-related meetings in each jurisdiction. The Summit will be held in a location accessible by transit. Special accommodations will be made on request.

Facilitation and Training

The Regional Summit will be facilitated and hosted by staff from the City and Counties and volunteers selected/invited by each jurisdiction. Members of the CHART Committee will lead urban area groups, while rural county groups will be lead by members of Planning Commissions or Advisory Committees, neighborhood or community organizations, service clubs, churches or other respected local organizations. A one-evening training session will prepare the staff and volunteer facilitators to help run the break-out sessions during the Summit. This will be a "two-way" facilitation training where participants receive training and provide TJPDC staff with feedback about workshop content and desired outcomes.

Workshop Format

The following draft workshop agenda outlines a presentation/breakout format.

- I. Regional visioning
 - o Presentation Overview
- II. Q&A
- III. Review progress-to-date
 - o Updates from each locality
 - o Regional Progress
- IV. Q&A
- V. Round One Break-out groups for regional issues
 - o Facilitated workbook exercise and discussion

- Completion of quick-pick forms for ranking policy priorities and project alternatives
- VI. Inspiring Lunch Keynote (Virginia Administration or national)
- VII. Round Two Break-out groups for local issues
 - Continue with workbook exercise, focusing on local issues
 - Quick pick forms
- VIII. Reconvene and report out
 - Summaries from break-out groups
 - Summary of comments received via email before and during the workshop

Possible format options include:

- A half-hour Open House session before the workshop. Display boards will be up and facilitators will be on hand to answer questions
- All forms at the workshop will be available to take home if participants must leave early, as well as downloadable via the UnJAM website.

DRAFT UnJAM 2035 Public Process

Scope of Work

Deliverables

I. Pre-Workshop Advertizing

Display Boards

Press Releases

Save-the-Date Mailing

Letter to Past Participants

Emails via E-news list, A-mail, Cville Tomorrow

Flyer

Display Ads in:

The Daily Progress

Tentative:

The Central Virginian

The Cville Weekly

Nelson County Times

The Hook

The Louisa County Messenger

The Greene County Record

The Fluvanna Review

The Crozet Gazette

The Tribune

The Light

Nuevas Raices

News-Virginia

Lake Anna Observer

Crozet Whistle?

The Cavalier Daily

Develop Neighborhood America Content for web

II. Regional Summit

Workbook

Posters

Power Point

Take-Home Materials

Punch List

Set Date

Book Venue

Confirm Keynote

Set Up Contract with Neighborhood America

Coordinate All AV Materials

Room Arrangement

Food

Process

Focus Groups with Partners

Outreach to all TJPDC Committees

Outreach to HOA's, Churches,
City and County Staff, Social
Organizations

Charlottesville- Albemarle Metropolitan Planning Organization (MPO) Area Transportation Projects Project Status Matrix

	Project Name/Description	Lead Jurisdiction	Project Lead	Last Milestone Completed & Jurisdiction Responsible	Upcoming Milestone & Jurisdiction Responsible	Date of Next Milestone	Current Project Status	Estimated Project Completion Date
1	<u>Hillsdale Drive Safety Improvements</u> UPDATED	Albemarle County	Juan Wade	95% cost estimate completed	1. Complete final design plans. 2. Bid project 3. Start Work	Project will go to bid in Spr 2008 . Estimated completion date is Fall 2008.	Completing design plans for bid.	Project will start construction in Fall 2008
1	<u>Hillsdale Drive Safety Improvements</u>	Albemarle County	Juan Wade	95% cost estimate completed	4. Complete final design plans. 5. Bid project 6. Start Work	December 2007 1. December-2007 2. March 2008	Completing design plans for bid.	Project will start construction in Spring 2008
2	<u>Hillsdale Drive Extension</u>	Charlottesville	Jeanette Janiczek	Location Study complete. FONSI approved 4/06.	SC Meeting #5	Early 2008	Design underway. Utility field inspection scheduled.	2010 pending sufficient funding
3	<u>Meadowcreek Parkway</u> New 2-lane road connecting McIntire Rd. to Rio Rd.	VDOT	Greg Krystyniak	Right of Way (RW) acquisition authorized for County portion -- VDOT	Utility relocation --VDOT	(Delayed pending right of entry agreements.)	RW acquisition ongoing for County portion. RW phase for City portion is pending subject to final interchange limits. Alt. SWM design ongoing.	Ad date --June 2008 Construction phase start (pending resolution of R/W phase)
4	<u>Rt. 250 Bypass Interchange at McIntire Rd</u>	Charlottesville	Jeanette Janiczek	Citizen Info Meetings (CIM) #1 held 2/23/06, #2 held 6/14/06. CC presentation 8/7/06, MPO Policy presentation held 11/15/06. Planning Comm. presentation held 6/12/07. CC presentation 7/2/07.	Currently working with Consulting Parties concerning Section 106 -- Historic Resources	Ongoing	Ongoing -- EA document completed. Continued refinement on Alternatives.	2008
5	<u>Eastern Connector Location Study</u> UPDATED	Albemarle County	Juan Wade and Jack Kelsey	Public meeting held on November 28 and 29 at Baker Butler ES and COB Main.	Consultant to conduct additional evaluation on alternatives for next Steering Ctm meeting. Staff will meet with consultant to determine what additional information is needed. The MPO Policy Ctm has requested a status report on the Study to take place on January 23, 2008.	January /February 2008.	The Steering Ctm has requested the consultant to conduct additional analysis for the alternatives.	Spring/Summer 2008

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6	<u>ITS</u> UPDATED	Charlottesville	Jeanie Alexander	Traffic data collected, modeling underway. Weather stations installed and operating. Additional communications equipment purchased.	Model 7 corridors using Synchro and develop timing plans.	Spring 2008	Ongoing – Ridge, W. Main and Emmet implemented. Avon, Preston and JPA to come.	Ongoing
7	<u>Belmont Bridge</u>	Charlottesville	Jeanette Janiczek	Cost benefit analysis supports full replacement	Environmental EQ 429 form submitted for approval. Design RFP being developed.	Early 2008	Replacement Bridge - Federally funded; Working on RFP for Consultant concerning Bridge Replacement ; Repair work completed.	Unknown
8	<u>JPA Bridge</u> Bridge replacement over Norfolk Southern Rail Road	VDOT	Greg Krystyniak	Right of Way Acquisition Authorized - VDOT	Completion of utility relocations -- VDOT	Spring 2009	RW acquisition process ongoing. Re-scoping held.	Nov 2009 Ad date. CN in Spring of 2010.
9	<u>Southern Parkway</u> New East-West connection between Avon St. and 5th St.	VDOT	Joel DeNunzio	Project placed in Secondary Six Year Plan – VDOT & Albemarle	PE Authorization (2012) - VDOT		Awaiting accrual of PE Funds	Unscheduled Construction
10	<u>Water Street Bike/Ped Path</u> UPDATED	Charlottesville	Chris Gensic	\$303,000 Federal grant awarded. Advising Coal Tower developer of grant conditions	Attempt to acquire lease of land from CSX Pre-construction paperwork. Extend trail down Carlton to Meade Park?	Property Survey complete Historic & Enviro. Appvl– Summer 2008	Construction drawings under development. Project will go to design build bid in spring pending environmental and historic review and approval. \$100,000 in leftover funds from Transit Center have been transferred to this project	2008
11	<u>29H250 Phase II</u> Priority projects include possible lane addition on 29S from Hydraulic to 250W ramp, addition of lane on ramp, and addition of lane on 250W to Barracks road exit.	Charlottesville	Jeanette Janiczek	Funding allocated for PE (mixture of primary funds, revenue sharing grant, proffer, and local funding)	Scoping Meeting	Early 2008	Traffic Analysis Being Completed for VDOT Approval and Albemarle Place Proffer Amended	Unknown

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12	<u>Georgetown Rd.</u> Rte 656 – Spot Imp., sidewalk & safety features	VDOT	Greg Krystyniak	Scoping	Preliminary Design – VDOT	Winter – 2008	Scoping mtg held. Preliminary design work starting using 10' wide facility as primary design feature.	Ad date –Feb 2011 Construction phase start.
13	<u>Rio Mills Rd.</u> Hard-surfacing Rte. 643	VDOT	Joel DeNunzio	SERP completed	Develop preliminary plans and stream crossing design	undetermined	Survey is complete and preliminary design has started.	Ad date changed to 2015 due to lack of funds
14	<u>Dickerson Rd.</u> Hard surfacing Rte. 606	VDOT	Joel DeNunzio	PE Authorized – VDOT Project approved as Priority 12 of the County Six Year Secondary Road Priority List in January 2006.	Project put on hold due to funding			undetermined
15	<u>Free State Rd.</u> Construct road from Rio Road to Free State Rd to replace substandard bridge or replace bridge. UPDATED	Albemarle County	Juan Wade	Maintenance work was recently done on the bridge.	Belvedere connector road will be constructed to serve Rt. 651 and Belvedere. The Board of Supervisors will hold a worksession and public hearing on the Six Year Road Priority List on January 9 th and February 13 respectively.	Spring/Summer 2008 January 9 and February 13, 2008.	The bridge improvement project proposed to be removed from the County's Six Year Road Priority List with the Belvedere side access road now under construction.	N/A
16	<u>Jarman's Gap Rd.*</u> Pedestrian, bicycle, and turn lane improvements on Rte. 691 UPDATED	VDOT	Brian Arnold	Design Public Hearing held	Right of Way Acquisition	August 2008	Proceeding with administrative adjustments as a result of splitting project into 2 phases. Phase I cost, from Route 240 to Jarman Lake Road. Phase II cost, from Jarman Lake Road to Route 684. Final NEPA approval granted on 10/10/2007. Plans are being finalized for FI and R/W, working on updated estimate.	2010 Construction Start
17	<u>Fontaine Avenue</u> Pedestrian, bicycle and turn lane improvements	VDOT	Greg Krystyniak	Design Public Hearing approved	Project put on hold due to funding		Project currently without CN funding. Scope to be reevaluated	Unscheduled Construction

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18	<u>Eastern Albemarle Transportation Study</u> UPDATED	Albemarle County	Juan Wade	Project team conference call to discuss deliverables.	Assist with Village of Rivanna Master Plan	January-March 2008	Contract extended to March 2008 to assist with the Village of Rivanna Master plan.	Spring 2008
19	<u>Regional Transit Authority Plan</u> : Plan to explore issues associated with expanding current transit system	MPO	Melissa Barlow	Presentations to City Council and County BOS	Joint City Council/County BOS Work Session	Early February 2008	Continued planning for joint worksession	2008

* Project located outside of MPO area.